



Alberta  
Party



# *Shadow Budget 2019*

*Limitless Energy*



# Introduction to the 2019 Alberta Party Shadow Budget

The 2019 election did not turn out the way we had hoped. It may be bad politics to admit this, but it is the truth. Over 170,000 Albertans asked the Alberta Party to represent them and were rewarded with not a single voice in the Legislature. We are honoured that so many people put their trust in the Alberta Party, and it is this connection to the people of Alberta that will guide us as we move forward. It is a sacred trust when voters put their faith in a party, and we will take that faith to heart as our top guiding principle as we work hard for them. This Shadow Budget is just one of many public statements where we will show that this trust is not misplaced, and it is the first of many that will show how pragmatic, empathetic, and energetic policy is possible.

The Alberta Party Shadow Budget shows that it is possible to be fiscally responsible while enabling the natural energy of our citizens to power Alberta's future economy. Government should not do everything, and there must be space for Albertans, as well as their local organizations, to make meaningful impacts on their communities and the economy. But there are essential components of our society that can only be carried out by public institutions. Cutting investment in infrastructure, the lifeblood of an efficient and effective free market, or failing to fund initiatives that prepare Alberta for the future, such as rural high speed internet, are collective failures that harm our future economic viability. We need to provide Albertans with the tools they need to succeed.

Since 2015, the Alberta Party has released a Shadow Budget every year. Albertans deserve an opposition that both opposes and proposes, following in the footsteps of Peter Lougheed's Alternative Speeches from the Throne and Alternative Budgets. We want to demonstrate how we would practice fiscal responsibility that invests in our future while empowering Albertans and helping those in need. To this effect, we are proposing the 2019 Alberta Party Shadow Budget, which balances the budget by 2023.

Our budget is not as comprehensive as the government's since we do not have access to internal departmental reporting required to fully communicate spending realities. As a result we have used open-source government information, alongside the expertise of economists and former MLAs, to develop a clear and concise picture of government spending and priorities. Several key policy areas are highlighted in this document, while a full accounting of expenses and revenues can be found in the concluding tables.

# A Letter from the President

In the 2019 election over 170,000 Albertans asked the Alberta Party to represent them. As President of the Alberta Party, I take this trust to heart.

Our Party achieved much in 2019. For the first time we ran a full slate of 87 candidates, one of only three parties to do so. We broke our own fundraising records and activated more volunteers than ever before. Most importantly we shared a positive message of pragmatism in a campaign characterized by anger and fear. We will continue this message, one that believes in Alberta and its people, because we believe better public discourse leads to better public policy.

We have been relatively quiet since the election, at least in public. But behind the scenes the Alberta Party has been actively re-engaging supporters and volunteers, adding members to our Provincial Board of Directors, and preparing for an Annual General Meeting in the Spring of 2020. We are also laying the groundwork for a leadership race that will build on all the growth and success we have experienced in the last several years. We've grown immensely as a Party and will build upon this foundation as we engage members at our AGM.

A Shadow Budget is not an easy thing to pull together. It requires countless hours from our volunteers, including numerous former candidates, unsurpassed in their expertise, who continue to pour their commitment to Alberta into our efforts. We also built upon the legacy of our former caucus, one of the most effective Oppositions this Province has ever seen, and thank them for their ongoing support.

Finally, I want to thank you, the reader, for caring about public policy, for caring about this province, and for taking the time to look at what could be. It is everyday Albertans like yourself that we work for every day.

It is only together that we can build a better province for all.



- Conrad Guay

# Finding Savings, Stabilizing Revenue

Fiscal responsibility means providing the best public services possible in the most efficient way. Tax dollars are paid by citizens and must be treated as a sacred trust. Without this trust and respect of public funds, citizens' faith in the system and their willingness to pay taxes erodes.

The Alberta Party has always believed that sustainability is key, and stabilizing provincial finances requires sincere efforts at looking long down the road.

Our budget moves aggressively on debt servicing. Our plan is to spend \$871M more in paying down the debt racked up by past governments to ensure that this fiscal burden is not passed down to future generations while also recognizing that austerity measures can create entirely different kinds of debts that can take decades to pay off.

We propose to bring the Province into balance by 2023 while maintaining investment targeted at economic growth both now and, most importantly, in the future.

An Alberta Party government would not waste hard-earned tax dollars on frivolous political pursuits. We would immediately save \$30M by cancelling the so-called "War Room," an entity that has been spun off as a body funded by public dollars yet able to avoid Freedom of Information and Sunshine List legislation. We would also direct each ministry to work on streamlining and reducing regulations, particularly those affecting industry. Each department would strike a panel that would provide reports on how to streamline regulations. Following their final reports, these panels would disband.

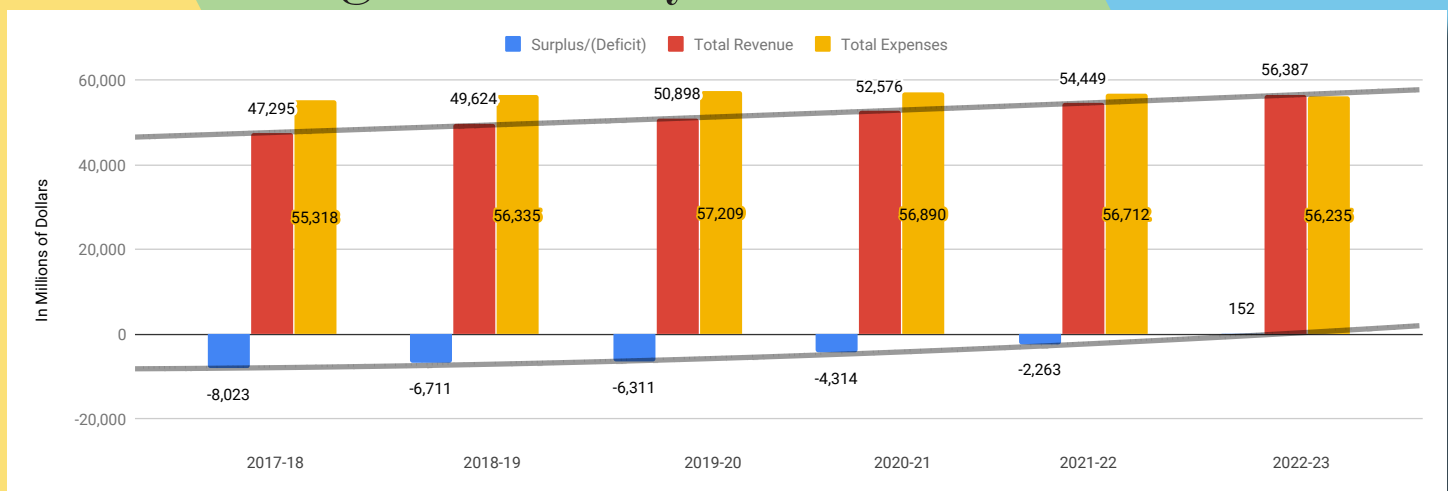
The Alberta Party would also bring government services into the 21st century by aggressively moving appropriate programs and services online, resulting in a saving of \$1.1B. We would do this by making it possible for Albertans to access as many services as possible online. A full review of government services and programs would also bring significant savings.

The Alberta Party pledged to lower the corporate tax rate in order to spur investment. Our plan, however, was designed so as not to create an irresponsible decline in public revenues. As such, our corporate tax intake would be \$200M higher than the proposal of the current government.



A progressive tax regime is integral to maintaining fairness and faith in the province's institutions. It ensures that those able to contribute to our collective good do so, while those who may be temporarily struggling are not unduly burdened. Stability is also key in showing that Alberta is a safe and secure jurisdiction to do business in. It is needlessly disruptive to constantly shift tax regimes, and such behaviour decreases investor confidence. While we would not have increased personal income taxes in any way from 2018 levels, the Alberta Party would not move back to a flat tax.

## Shadow Budget Summary



## We Believe:

- Tax dollars must be treated with the utmost respect
- Money cannot be wasted on frivolous political pursuits
- Our province must move aggressively on debt servicing
- We must strive towards a balanced budget that does not sacrifice basic services
- The digitization of government services can bring about both savings and accessibility
- Stability in tax structures is crucial for investor confidence

# *Innovating* For Economic Diversity

*Centre for Applied Technology, NAIT*

All parties agree that the best way to decrease our budget deficit and work to pay off our debt is by growing our economy.

But our world is changing rapidly. We can no longer grow our economy by merely lowering taxes to spur investment and hope for higher oil prices. As a province we must invest strategically so that our economy not only grows but does so in areas that develop our economy for the 21st century. It was a mistake to put on hold the Alberta Investor Tax Credit, and the Alberta Party would restore that at a cost of \$10M per year. The cost would be offset with a dramatic uptick in new business start-ups. We would also increase the Interactive Digital Media Tax Credit from 25 percent to 35 percent, costing \$10M per year.

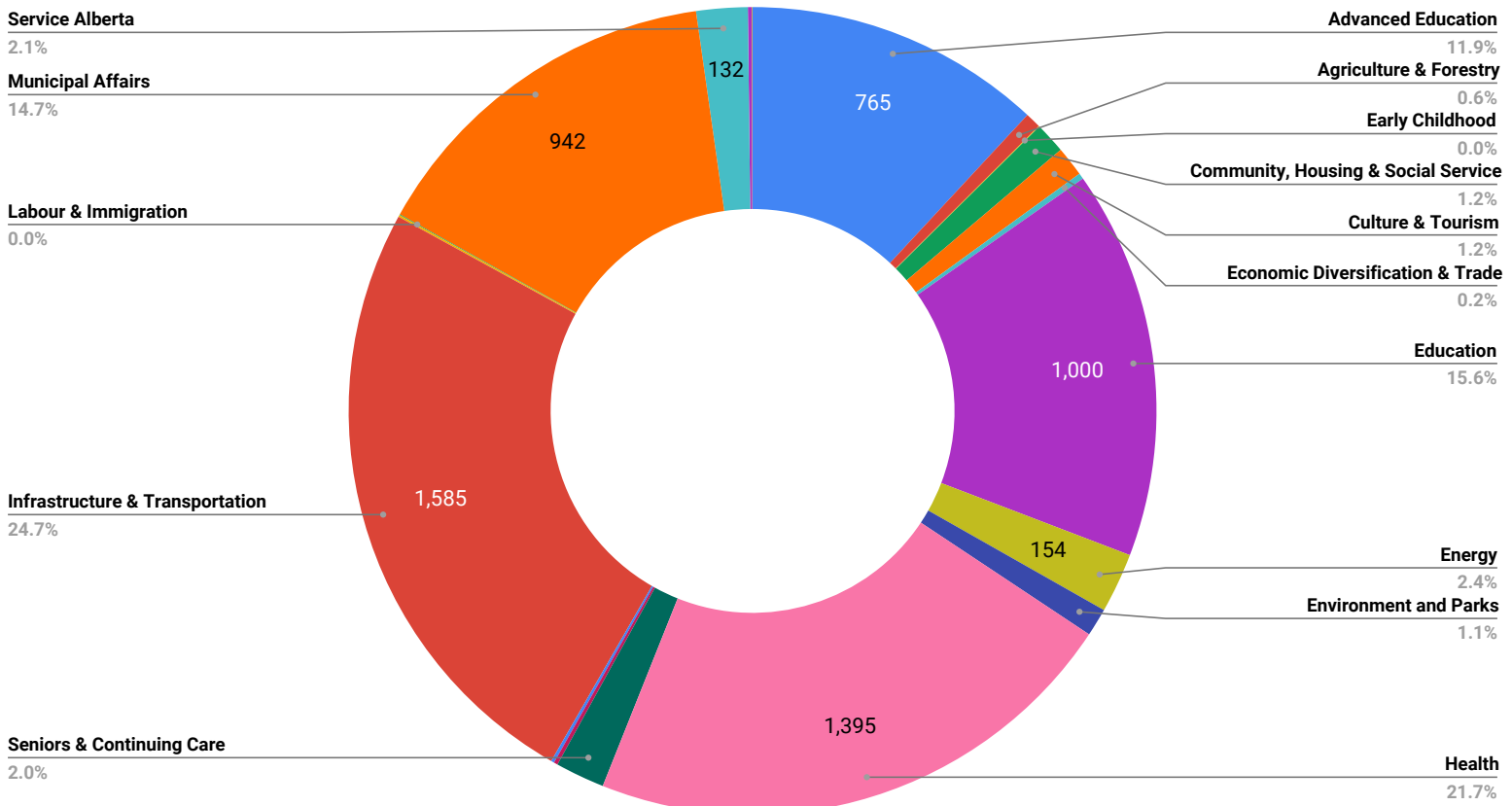
The creative industry in Alberta is a legacy of Peter Lougheed. An Alberta Party government would work to expand that industry. We would implement the Film in Alberta Tax Credit so that content producers may receive a refundable tax credit of 65 percent on all eligible salaries and wages or a 35 percent tax credit on all eligible expenditures. Further, we would implement the Alberta Digital Animation Tax Credit, a 20 percent tax credit on all eligible salaries and wages that are directly attributed to digital animation, visual effects, and post-production activities conducted in Alberta. This would make Alberta the fifth province in Canada to have such a tax credit, and our plan would make Alberta the most competitive. The Alberta Party has provided \$60M per year in this budget to expanding Alberta's creative industry.

An Alberta Party government would re-energize Alberta’s economy by creating an Associate Ministry of Innovation. Alberta Innovates will see its funding and operations moved to the new Associate Ministry with an annual budget of \$278M. The Associate Ministry of Innovation will be responsible for analyzing the Alberta economy and preemptively directing investment to areas prime for growth while encouraging diversification that prepares our economy to embrace next-generation industries.

Alberta already has one of the world’s top agriculture and agri-food industries. The Alberta Party would invest \$100M in innovation in this industry to empower Alberta’s foundational industry to compete and grow in a future where the world will need to feed 10 billion people.

# Alberta Party Capital Plan

(\$ millions)



# Improving

## Health Care for Albertans

*Chinook Regional Hospital*

Health care is the single largest budget item in all Canadian provinces, and for good reason. It is an area of government services that impacts every Albertan daily and has dramatic and immediate effects on individuals and their families. But in order for our health care system to remain accessible and sustainable it must be effective, efficient, and affordable.

To increase efficiency and decrease costs, the Alberta Party would put into place a plan to reduce duplication of management of the health care system, improve internal communication and information systems, and break down the silos in Alberta Health Services (AHS). To do this an Alberta Party government would direct AHS to plan the integration of emergency rooms, acute, transition, long-term, and home care. The Alberta Party sees the value in implementing a plan to move to a community care system in Alberta, to improve the speed and access to medical services for patients and lower costs in hospitals over time.

The Alberta Party will ensure that there is clear communication of patient information between primary care providers and AHS. This improves the involvement of Albertans in their own health care by increasing access to information. Further, we would reduce barriers to medical practitioner mobility between departments so as to improve the continuity and availability of services for all Albertans. The Alberta Party would also expand the duties of trained and licensed healthcare professionals, such as paramedics and nurse practitioners, allowing more discretion in directing medical care.



To save taxpayer dollars in the long-term, an Alberta Party government would create the Ministry of Wellness and Preventive Care. It is clear that developing robust preventative care regimens is an opportunity to save health care expenses while also bettering the lives of Albertans. This new ministry would focus on being proactive in health care by emphasizing areas such as musculo-skeletal therapies, exercise, mental health, and nutrition. Having more access to these services will lower costs in the long-term by ensuring sustainable resources are available for acute care when most needed.

The Ministry of Seniors and Continuing Care under an Alberta Party government would house all services affecting seniors care. The ministry would be responsible for maintaining and administering all government-operated seniors housing in the province. By removing barriers for all types of medical practitioners, our aging population will be able to receive the best possible care in a cost effective and timely manner. This ministry would continue to fund community groups that build and operate facilities.

Our previously mentioned plan to digitize government services would not only reduce operational costs in AHS, but would streamline service delivery for patients province-wide.

Additionally, we increase our capital plan by \$500M in order to fulfill our election promise to build 1,000 long-term care and dementia beds every year through 2022, and 500 more in 2023. We will also build 500 mental health, addiction, and detox beds every year to 2023.

The Alberta Party also pledges to invest \$45M annually in children's dental benefits, and \$17M year over year to aid first responders who are on the frontlines of the opioid crisis.

## *Addressing Health Care Costs*

- We must build a *sustainable* system that serves all Albertans
- Preventative care is a pivotal element in well being that can lead to system savings
- Seniors will be supported with funding for long-term care and dementia beds
- Nurse practitioners, pharmacists, paramedics, and other providers should be enabled to deliver expanded scopes of care
- Construction of non-acute beds and supporting home care options can greatly reduce pressures on hospitals

# *Educating* For the Future



## ***K-12***

In our 2019 election platform we promised to focus on early learning and childhood development. This is why we committed to create the Ministry of Early Childhood. This Ministry would review Alberta's childcare legislation to make it easier to create more licensed, safe, affordable and high-quality childcare spaces. The responsibilities and funding of the current Ministry of Children's Services would be transferred to this new one.

The Alberta Party would increase spending by 0.7 percent year over year, with a goal of halting the growth in class sizes. We have seen a series of government initiatives that have thrown billions of dollars at the issue of class sizes yet seen few results. We recognize that this is not a simple matter and would work together with school boards and teachers to ensure funding is going straight to classrooms rather than bureaucracy and administration.

An Alberta Party government would also spend an additional \$190M a year to build or modernize 25 schools every year. Our population is growing, and already new schools in many communities are over capacity.

And as we design and build new school infrastructure, we must ensure that we are putting our investments into facilities that can be multifunctional. Correctly done, facilities can serve their communities and lifelong learners for many years.

### ***Post-secondary***

A robust post-secondary education (PSE) system is vital for building our provincial economy and encouraging innovation, research, and discovery across all industries. Alberta is fortunate to have a world-class PSE system consisting of technical schools, regional colleges, and research universities that provide high quality education at affordable and accessible rates.

It is a system we should be proud of and nurture. For years, however, our governments have put this system at risk through cuts and inconsistent policy decisions.

Above all, the Alberta Party will ensure that decisions are multi-year in nature and lead to predictable and affordable funding. This will help students plan out their education path and allow our institutions reasonable opportunity for their own fiscal planning.

Instead of a chaotic, ad-hoc tuition freeze model, the Alberta Party proposed having tuition set for the length of a program with yearly increases capped at inflation less 0.25 percent. We are committed to strong post-secondary funding but we will also encourage Alberta's institutions to diversify their income so they are better equipped to handle long-term planning rather than being hostage to the changing tides of government.

Even the best plans cannot predict which path a free market economy may go down. An Alberta Party government will ensure easier access to programs that enable retraining, adult education, and upgrading to all Albertans, so they can have the tools they need to unlock their innate energy. We believe this energy is a part of our core provincial identity.

## *Lifelong Learning*



We remain committed to implementing mandatory immunizations in public schools



Plan to identify proactively which trades will be in demand over the long term



Develop rural broadband strategy to bring reliable and affordable access to all Albertans



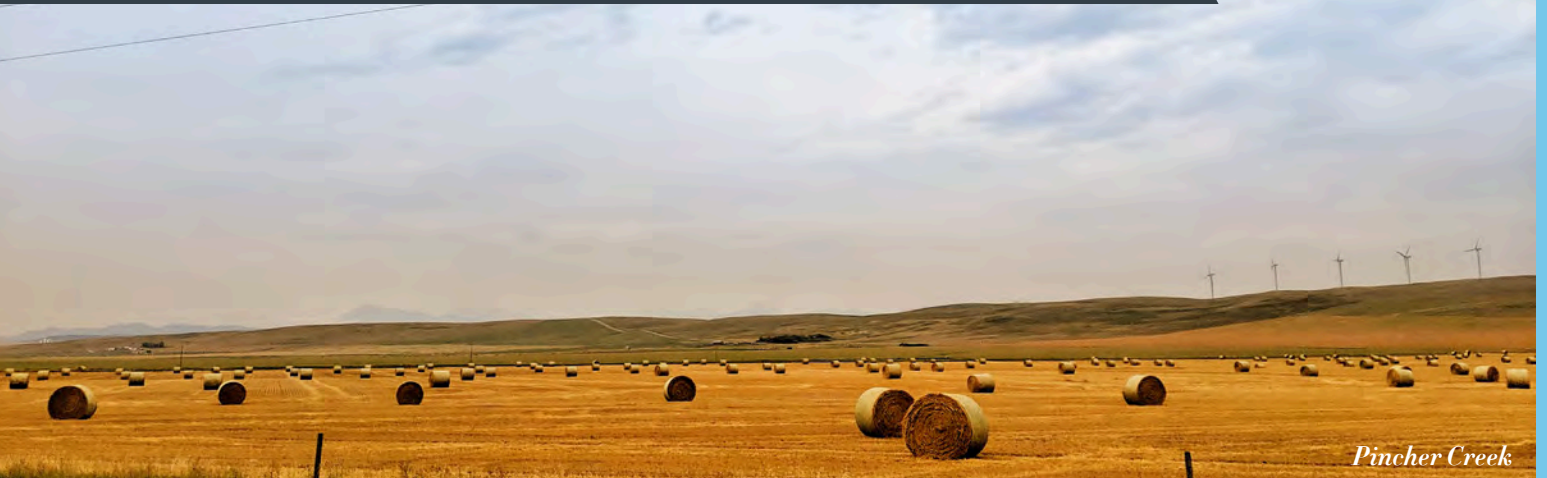
Work in collaboration with other departments to spur economic diversification and development



Offer increased loan forgiveness to graduates who remain and work in Alberta



# *The Environment and the Economy*



*Pincher Creek*

Albertans are proud of being efficient whether it is by producing oil or natural gas most efficiently at the least cost, or by innovating into entirely new industries. That is why the Alberta Party is supporting Albertans who want to be efficient in living their lives while working towards reducing their greenhouse gas (GHG) emissions. Albertans deserve accurate visibility into how they use products and services that produce GHGs and what a reasonable level of GHG emissions is. An Alberta Party government will ensure access to facts that will allow us all to make informed choices about how to reduce personal GHG emissions while still maintaining our quality of life.

Albertans will face a price on carbon. Either the Federal government will impose one, or consumers will indirectly pay the heavy emitters tax as it is passed down by industry. The Alberta Party believes that a made in Alberta solution is the best way to take meaningful action on the environment while having the least negative effects on economic growth. British Columbia has shown that economic growth and reducing the growth of greenhouse gas emissions is possible through a price on carbon.

Under the Alberta Party plan, transportation fuel would be subject to a carbon levy equivalent to \$30 / tonne of GHG emissions. In addition, each adult Albertan would receive a cash rebate equal to the average carbon tax collected based on typical urban or rural fuel use, depending on where they live. The rebate would be the same for each Albertan, only varying based on place of residence

(urban/rural), not on income. The Alberta Party recognizes that Albertans living in rural and small centres are more dependent on private vehicle travel, so they would receive a larger rebate based on the average rural carbon usage. Initially, no carbon levy would be applied to home and small business heating, allowing homes and businesses to establish their baseline heating needs.

Albertans will also have a choice. Our plan would have an option to refuse your rebate. This money would then be put directly into funding green projects that reduce emissions or mitigate the effects of climate change.

### ***Alberta Businesses and Pricing Emissions***

Under the Alberta Party plan, small and medium sized businesses would have the option to request a carbon levy rebate with their tax filings based on km travelled OR join the large emitters program. Larger businesses would have the ability to join the large emitters program, evaluate their baseline emissions, and pay incrementally if emissions increase, or generate tradable credits if emissions decrease, creating an incentive to work to reduce carbon emissions across all sectors of the Alberta economy. This approach has worked well for large industrial emitters since 2007 and applying the same model to diverse business activities across Alberta makes good sense.

Organizations like municipalities, transit authorities and school boards would have access to this large emitters program as well, and have it extend to contracted service providers to such organizations. Once baseline emissions are set, your school board will save money under the Alberta Party plan by not paying for any carbon emissions that are below the baseline, have incentives to reduce emissions by creating tradable credits if emissions are significantly reduced, and will only pay a carbon levy on increases in emissions in excess of the baseline amount. No point of sale carbon levy would be applicable in these circumstances, allowing municipal and school budgets to go further or even make gains in the cases where significant GHG reductions are accomplished.

With respect to agricultural activities, farm fuel would be 100 percent exempted, and the Alberta Farm Fuel Benefit program would be expanded to propane and natural gas so that essential activities such as drying grain or running greenhouses do not become prohibitively expensive.

The Alberta Party plan covers the majority of greenhouse gas emissions in the Province, would keep control of the carbon levy funds collected out of the hands of the Federal government, and would provide appropriate incentives for individuals and businesses to maintain or reduce their GHG emissions without placing an undue burden on Alberta's economic activity.

# Tables

## Summary (all numbers in tables are in \$ millions)

	GoA 2017-18 Actual	GoA 2018-19 Actual	ABP 2019-20 Proposed	ABP 2020-21 Proposed	ABP 2021-22 Proposed	ABP 2022-23 Proposed
<b>Revenue</b>						
Income Tax Revenue	14,223	16,745	16,949	17,472	18,120	18,792
Other Tax Revenue	4,584	4,606	4,763	4,929	5,107	5,291
Non-Renewable Resource Revenue	4,980	5,429	5,445	5,609	5,777	5,950
Other Revenue	23,508	22,844	23,741	24,566	25,445	26,354
<b>Total Revenue</b>	<b>47,295</b>	<b>49,624</b>	<b>50,898</b>	<b>52,576</b>	<b>54,449</b>	<b>56,387</b>
<b>Expenses</b>						
Operating Expenses	47,135	48,978	49,037	48,512	48,121	47,416
Capital Grants	4,106	2,131	1,602	1,611	1,620	1,637
Disaster Assistance	-	-	500	500	500	500
Amort. / Inv. Consumption / Disposal	3,250	3,445	3,528	3,612	3,698	3,785
Debt Servicing Costs	1,420	1,971	2,842	2,955	3,073	3,197
Pension Provisions	-593	-190	-300	-300	-300	-300
<b>Total Expenses</b>	<b>55,318</b>	<b>56,335</b>	<b>57,209</b>	<b>56,890</b>	<b>56,712</b>	<b>56,235</b>
<b>Surplus/Deficit</b>	<b>-8,023</b>	<b>-6,711</b>	<b>-6,311</b>	<b>-4,341</b>	<b>-2,263</b>	<b>152</b>

## Revenue Summary

	GoA 2017-18 Actual	GoA 2018-19 Actual	ABP 2019-20 Proposed	ABP 2020-21 Proposed	ABP 2021-22 Proposed	ABP 2022-23 Proposed
Personal Income Tax	10,775	11,874	12,278	12,707	13,165	13,639
Corporate Tax	3,448	4,871	4,671	4,764	4,955	5,153
Other Tax Revenue	4,584	4,606	4,763	4,929	5,107	5,291
Non-Renewable Resource Revenue	4,980	5,429	5,445	5,609	5,777	5,950
Federal Transfers	7,605	8,013	8,285	8,575	8,884	9,204
Investment Income	3,126	2,349	2,429	2,514	2,604	2,698
Net Income from Business Ent.	3,387	2,585	2,673	2,766	2,866	2,969
Premiums, Fees and Licences	3,843	3,909	4,042	4,183	4,334	4,490
Other Revenue	3,593	3,761	3,889	4,025	4,170	4,320
Tobacco, Vape & Cannabis Tax	908	903	1,334	1,381	1,430	1,482
Carbon Tax	1,046	1,324	1,089	1,122	1,156	1,191
<b>Total</b>	<b>47,295</b>	<b>49,624</b>	<b>50,898</b>	<b>52,576</b>	<b>54,449</b>	<b>56,387</b>

Note: As vapes and e-cigarettes are becoming a growing health concern, an Alberta Party Government would place a tax on all vape and e-cigarette products sold in Alberta.

# Operating Expense & Capital Grants

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Ministry	GoA	GoA	ABP Ministries	ABP	ABP	ABP	ABP
	2017-18 Actual	2018-19 Actual		2019-20 Estimated	2020-21 Estimated	2021-22 Estimated	2022-23 Estimated
Advanced Education	5,992	6,054	Advanced Education	6,060	6,097	6,114	6,131
Agriculture & Forestry	1,436	1,433	Agriculture & Forestry	1,323	1,298	1,288	1,270
Children's Services	1,400	1,492	Early Childhood	1,497	1,512	1,542	1,543
Community & Social Services	3,430	3,638	Community, Housing & Social Services	3,963	3,928	3,894	3,892
Culture & Tourism	362	376	Culture & Tourism	380	376	372	368
Economic Development & Trade	292	300	Economic Diversification & Trade	722	526	530	538
Education	8,251	8,570	Education	8,752	8,695	8,640	8,514
Energy	534	744	Energy	736	753	762	773
Environment and Parks	941	748	Environment and Parks	539	528	517	506
Executive Council	17	17	Executive Council	17	17	17	17
Health	21,225	21,920	Health	21,668	21,652	21,629	21,356
Seniors & Housing	712	732	Seniors & Continuing Care	425	421	418	415
N/A	-	-	Wellness & Preventative Care	252	254	257	260
Indigenous Relations	215	261	Indigenous Relations	231	233	236	238
Infrastructure	652	640					
Transportation	2,260	1,676	Infrastructure & Transportation	2,015	1,975	1,875	1,798
Justice & Solicitor General	1,408	1,454	Justice & Solicitor General	1,425	1,397	1,369	1,342
Labour	186	209	Labour & Immigration	204	200	196	190
Municipal Affairs	2,504	1,230	Municipal Affairs	1,218	1,206	1,194	1,181
Service Alberta	617	679	Service Alberta	685	690	696	701
Status of Women	7	7	LGBTQ Rights & Status of Women	8	8	8	8
Treasury Board & Finance	2,759	4,018	Treasury Board & Finance	4,749	4,784	4,818	4,854
Legislative Assembly	118	137	Legislative Assembly	140	140	140	140
<b>Total</b>	<b>55,318</b>	<b>56,335</b>	<b>Total</b>	<b>57,009</b>	<b>56,690</b>	<b>56,512</b>	<b>56,035</b>

Note: This table includes operating expenses, capital grants, amortization/investment consumption/disposal, and debt servicing costs. These expense numbers do not include Disaster Assistance or Pension provisions. The complete break down of expenses is in the summary.



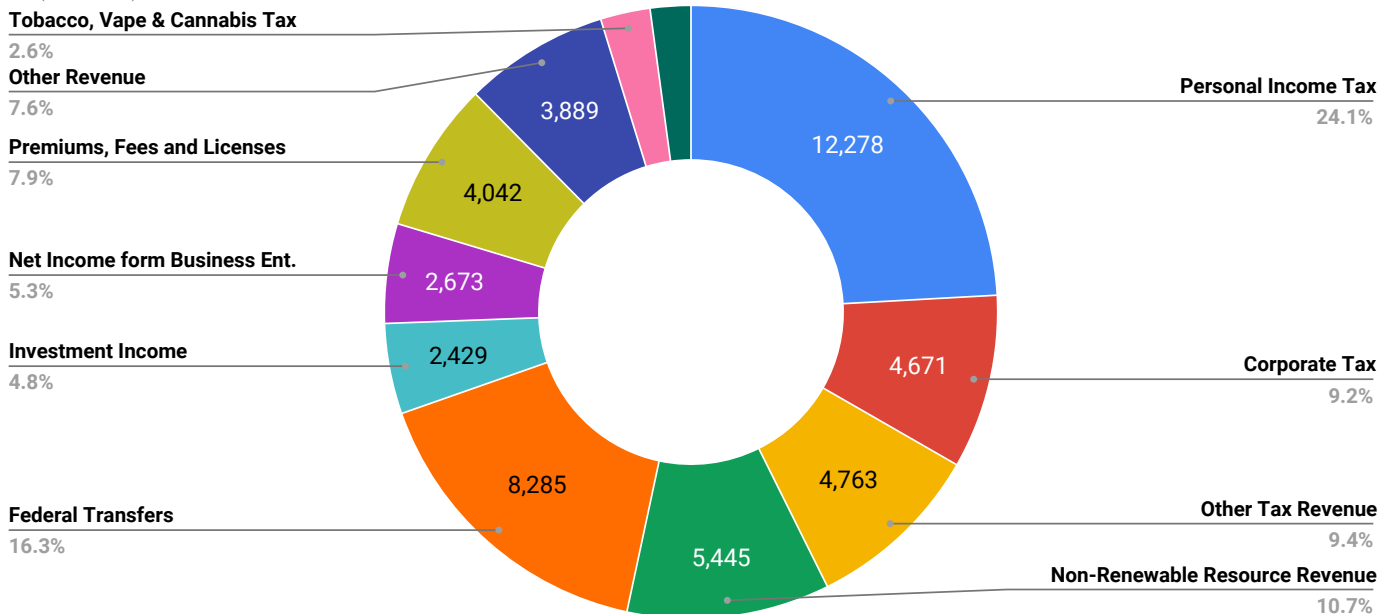
Ministry	GoA 2017-18 Actual	3Q Fiscal Update 2018-19	ABP Ministries	ABP 2019-20 Estimated	ABP 2020-21 Estimated	ABP 2021-22 Estimated	ABP 2022-23 Estimated
Advanced Education	921	761	Advanced Education	765	770	775	780
Agriculture & Forestry	50	40	Agriculture & Forestry	40	38	36	34
Children's Services	-	-	Early Childhood	2	2	2	2
Community & Social Services	1	2	Community, Housing & Social Services	80	82	83	85
Culture & Tourism	67	87	Culture & Tourism	77	76	72	68
Economic Development & Trade	8	10	Economic Diversification & Trade	15	15	16	16
Education	1,229	736	Education	1,000	1,004	1,010	915
Energy	73	151	Energy	154	157	160	164
Environment and Parks	187	71	Environment and Parks	72	70	68	66
Health	1,000	1,208	Health	1,395	1,398	1,101	904
Seniors & Housing	191	203	Seniors & Continuing Care	127	129	132	135
Preventative Care	-	-	Preventative Care	10	12	13	14
Indigenous Relations	8	8	Indigenous Relations	8	8	8	8
Infrastructure	212	192					
Transportation	2,233	1,387	Infrastructure & Transportation	1,585	1,553	1,322	1,292
Justice & Solicitor General	4	10	Justice & Solicitor General	5	5	5	5
Labour	3	3	Labour & Immigration	2	2	2	2
Municipal Affairs	2,248	889	Municipal Affairs	942	951	961	970
Service Alberta	126	123	Service Alberta	132	134	135	140
Treasury Board & Finance	13	17	Treasury Board & Finance	10	8	6	4
Legislative Assembly	2	3	Legislative Assembly	2	2	2	2
2013 Alberta Flood Assistance	24	35	2013 Alberta Fund Assistance	-	-	-	-
CLP Capital Plan	421	627	CLP Capital Plan	-	-	-	-
<b>Total</b>	<b>9,021</b>	<b>6,563</b>	<b>Total</b>	<b>6,423</b>	<b>6,416</b>	<b>5,909</b>	<b>5,606</b>





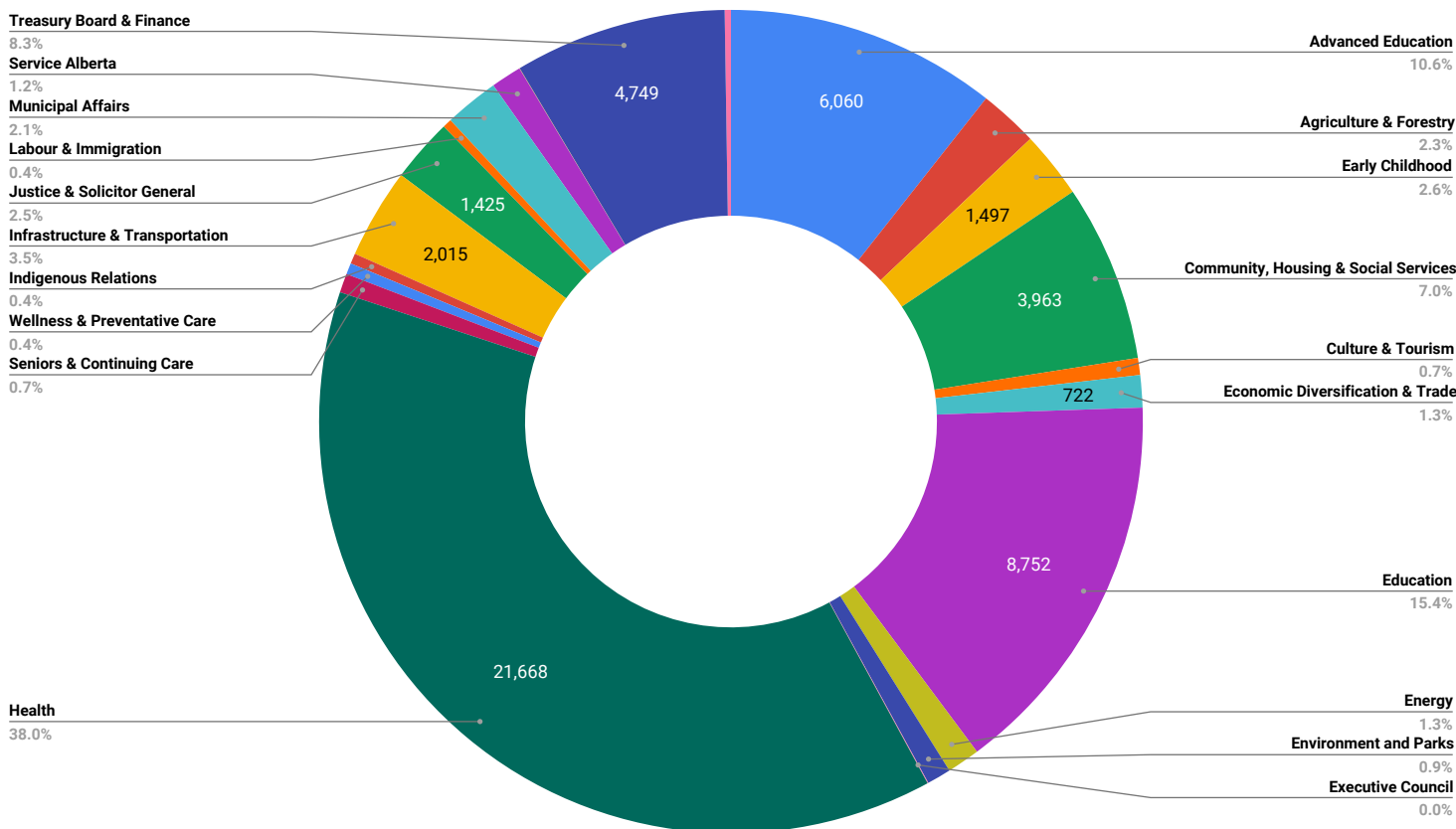
## Alberta Party 2019-2020 Revenue

(\$ millions)



## Alberta Party 2019-2020 Expenses

(\$ millions)



# Alberta Party



[www.albertaparty.ca](http://www.albertaparty.ca)

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