(U) The FBI: Protecting the Homeland in the 21st Century

(U) Report of the Congressionally-directed

(U) 9/11 Review Commission

To

(U) The Director of the Federal Bureau of Investigation

By

(U) Commissioners

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(U) March 2015
(U) The 9/11 Commission noted in its final report that it had “endeavored to provide the most complete account of the events of September 11” but conceded nonetheless that “[n]ew information will inevitably come to light.” Consistent with this, the Review Commission’s congressional mandate included an “assessment of any evidence now known to the FBI that was not considered by the 9/11 Commission related to any factors that contributed in any manner to the terrorist attacks of September 11, 2001.”

To fulfill this mandate, the Review Commission conducted multiple interviews of key personnel at FBI Headquarters and in the field to identify any new information related to the 9/11 attacks, with a special emphasis on identifying any previously unknown co-conspirators. The Review Commission traveled to the New York and San Diego field offices to speak with FBI personnel who have continued to investigate the 9/11 attacks and received briefings at FBI Headquarters from several of the lead investigators and analysts on new evidence that has come to light since the 9/11 Commission’s 2004 report. Finally, the Review Commission made requests for information specifically on possible links between the San Diego-based hijackers, Nawaf al-Hazmi and Khalid al-Mihdhar, as well as the pre-9/11 activities of Anwar al-Aulaqi. Given the time and resources available, it was beyond the scope of the Review Commission’s activities to re-interview every witness or to review all of the documents related to the FBI’s investigation of the 9/11 attacks. The FBI’s investigation since 9/11 has involved over 500,000 leads, over 167,000 interviews, and millions of pages of documents.

The Review Commission found that the FBI, to its credit, still has the 9/11 attacks and any potential conspiracy surrounding them, under active investigation. The Review Commission also investigated two claims of allegedly new evidence reported in the press—an FBI source with purported access to Usama bin Laden (UBL) in the early 1990s and a Sarasota family that was alleged to have suspiciously left the United States shortly before the 9/11 attacks. This chapter captures and reviews the results of the Review Commission’s inquiry into these four topics.

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327 (U) Public Law 113-6 and 113-76. (2013-2014); statement of Chairman Barbara Mikulski, Congressional Record, March 11, 2013: S1305.
328 (U) FBI Briefing, Overview of 9/11 Investigation, April 25, 2014.
(U) FBI Investigations

(U) The FBI’s initial investigation into the 9/11 attacks was named PENTTBOM. This effort remains open and active. Subsequent to the initial 9/11 Commission report, the FBI opened a subfile within this investigation to sharpen the focus on the lingering allegations that the circle of 9/11 conspirators may be wider. The 9/11 Review Commission reviewed the status of both the PENTTBOM and subfile teams.

(U) Key Points

- (U) Based on the available information obtained and considered, the Review Commission concludes that there is no new information to date that would alter the original findings of the 9/11 Commission regarding the individuals responsible for the 9/11 attacks or for supporting those responsible for the attacks.

- (U) There is new evidence, however, that confirms and strengthens the cases against previously known co-conspirators who are awaiting trial.

- (U) The Review Commission also concludes that media reports regarding a possible FBI source with access to UBL in the early 1990s or suspicions regarding a Saudi family resident in Sarasota before the 9/11 attacks did not hold up under scrutiny.

- (U) The Review Commission commends the FBI for continuing its active investigation into the 9/11 attacks.

(U) Key Individuals In This Chapter


Omar al-Bayoumi: Manager of Kurdish Community Islamic Center (KCIC). Assisted al-Hazmi and al-Mihdhar as well as al-Sadhan and al-Sudairy during their respective times in San Diego.

Fahad al-Thumairy: Imam at the King Fahad mosque near Los Angeles and accredited diplomat at the Saudi consulate in Los Angeles who met al-Hazmi and al-Mihdhar.

Mohdhar Abdullah: Befriended and provided assistance to al-Hazmi and al-Mihdhar during their time in San Diego.

Khalid Sheik Mohammed (KSM): Mastermind of the 9/11 attacks.

(U) The 9/11 Commission detailed how al-Hazmi and al-Mihdhar arrived in Los Angeles in January 2000, but evidence regarding their initial activities was still incomplete. The 9/11 Commission inquired into whether Fahad al Thumairy—an imam at the King Fahad mosque in
Los Angeles and an accredited diplomat at the Saudi Arabian consulate from 1996 until 2003—“may have played a role in helping the hijackers establish themselves on their arrival in Los Angeles.” Based on the evidence available at the time, the 9/11 Commission concluded that there was no evidence that al-Thumairy provided assistance to al-Hazmi and al-Mihdhar.

(U) The 9/11 Commission further considered the support that Omar al-Bayoumi provided to the hijackers and the circumstances of their meeting on February 1, 2000, at a restaurant in Culver City, a few blocks from the King Fahad mosque. Despite a number of questions regarding al-Bayoumi’s version of the events that day—particularly that he accidentally encountered al-Hazmi and al-Mihdhar in the restaurant after overhearing their Gulf Arabic accents—coupled with his assistance to the hijackers after they moved to San Diego at his suggestion, the 9/11 Commission nonetheless concluded that al-Bayoumi was “an unlikely candidate for clandestine involvement with Islamist extremists.”

(U) In a July 2004 summary of its investigation into al-Bayoumi the FBI similarly determined that “evidence and intelligence do not indicate that al-Bayoumi had advance knowledge of the terrorist attacks of 9/11/2001 or knowledge of al-Hazmi’s and/or al-Mihdhar’s status as Al Qaeda operatives” or “that the assistance provided by al-Bayoumi to al-Hazmi and al-Mihdhar was witting.”

(U) The 9/11 Commission also detailed that Mohdar Abdullah was a close associate of al-Hazmi and al-Mihdhar when they lived in San Diego. Abdullah denied knowing of the attacks in advance but the 9/11 Commission reported that Abdullah was aware of al-Hazmi and al-Mihdhar’s extremist views and al-Mihdhar’s involvement with the Islamic Army of Aden. Abdullah himself sympathized with those views. In May 2004, the 9/11 Commission learned that Abdullah had reportedly bragged to fellow inmates that he had known in advance of al-Hazmi and al-Mihdhar’s plans to conduct a terrorist attack. There are various accounts of the alleged bragging and neither the FBI nor the 9/11 Commission was able to confirm the veracity of this new information. The 9/11 Commission heard some speculation that al-Hazmi had called Abdullah in late August 2001 and leaked information that “something big was going to happen.” The 9/11 Commission did not in the end identify Abdullah as a witting supporter of the hijackers.

(U) The subfile team began its review of several individuals of interest in 2007. In describing its work to the Review Commission, the team identified the collection of information it had

330 (U)  Ibid., 217. A 2012 FBI summary of the status of the effort reported, however, that al-Thumairy “immediately assigned an individual to take care of al-Hazmi and al-Mihdhar during their time in the Los Angeles area.”
334 (U)  Abdullah was detained in an immigration facility after pleading guilty to immigration charges for fraudulently claiming he was a Somali asylee.
reviewed. The majority of the materials, including those obtained from a New Scotland Yard search of al-Bayoumi’s London apartment in late 2001, had been received by the FBI before the 9/11 Commission issued its report. The only new evidence came from re-interviews of specific individuals. For example, the FBI had interviewed Mohdar Abdullah on several occasions prior to the 9/11 Commission’s 2004 report and then in 2007 and 2008. During a 2011 interview Abdullah confirmed that he had provided on his own accord various types of assistance to the hijackers in San Diego. He also reiterated that he had discussions with al-Hazmi regarding the latter’s jihadist beliefs but said he did not believe that al-Hazmi was saying they should be terrorists. Abdullah also denied telling his cellmates that he had advance knowledge of the 9/11 attacks. The Review Commission did not discover anything new in the post-9/11 Commission interviews of Abdullah that would definitively change the 9/11 Commission’s conclusions regarding Abdullah’s pre-9/11 activities.

(U) **Finding:** The Review Commission finds that this new information is not sufficient to change the 9/11 Commission’s original findings regarding the presence of witting assistance to al-Hazmi and al-Mihdhar. The Review Commission notes that there is ongoing internal debate within the FBI between the original PENTTBOM team and the subfile team regarding the potential significance of some of this information. The Review Commission recognizes the importance of strong internal engagement between the PENTTBOM and the subfile teams. The Review Commission recommends that the FBI leadership review both perspectives and continue the investigation accordingly.

(U) **Guantanamo Bay Trial Preparation**

(U) The second effort devoted to uncovering new evidence involves the trial preparations for the al-Qa’ida defendants currently held at Guantanamo Bay. This effort focuses on examination of materials obtained both pre- and post-2004, including materials from the Abbottabad raid, search warrants, and the recorded conversations of key individuals. None of this evidence identifies any additional participants in the planning or carrying out of the 9/11 attacks. This evidence does strengthen and enhance the cases against existing plotters.  

(U) **Finding:** The Review Commission finds that this new evidence further substantiates and strengthens previously known connections between hijackers and other plotters and reinforces the cases against them.

(U) **Alleged FBI Source with Access to Usama bin Laden**

(U) On February 25, 2014, the *Washington Times* reported that the FBI had “placed a human source in direct contact with Osama bin Laden in 1993 and ascertained that the al Qaeda leader was looking to finance terrorist attacks in the United States.” The article claimed to be

337 (U) Memorandum for the Record, October 24, 2014.
338 (U) Ibid.