Joshua Tree Community Plan 2007

JT1.3 COMMUNITY CHARACTER
JT1.3.2 ISSUES AND CONCERNS

A. RELATIONSHIP TO THE JOSHUA TREE NATIONAL PARK

The Park is a significant natural resource that provides residents and visitors with ample scenic, recreation, economic and cultural opportunities. Joshua Tree is a gateway community that serves as an entry point to the Joshua Tree National Park. The west entrance to the Park is located in the southeast portion of the Joshua Tree plan area…According to the 2001 National Park Service, it was one of the most visited National Parks in California. …in appreciation and recognition of the Park as a vital resource, the community is adamant that the Park be protected.

• COMMUNITY CHARACTER AND QUALITY OF LIFE

E. Maintain the value of Joshua Tree’s scenic and natural resources as the foundation of their community character and quality of life.

Land Use

Goal JT/LU 1. Retain the existing rural desert character of the community.

   JT/LU 1.1 Require strict adherence to the land use policy map unless proposed changes are clearly demonstrated to be consistent with the community character.
   JT/LU 1.3 Development shall be required to maintain, conserve and be complementary to environmentally sensitive areas and elements, including but not limited to: Joshua trees, Mojave yuccas, creosote rings and other protected plants, protected fauna, hillsides, scenic vistas, drainage areas, habitat, and unique geological features.
   JT/LU 1.4 Reevaluate existing development standards relative to building heights, standards for screening mechanical equipment and storage areas, lot coverage, hillside preservation and locational criteria for mechanical installations and infrastructure facilities to ensure adequate protection of scenic vistas and the rural desert character of the plan area.

Goal JT/LU 2 Support development of the existing downtown commercial area of Joshua Tree as a focal point and core activity center within the community.

Goal JT/LU 3 Enhance commercial development within the plan area that is compatible in type and scale with the rural desert character, is located appropriately, and meets the needs of local residents and visitors.

   JT/LU 3.3 Avoid strip commercial development by encouraging the expansion of commercial uses within well-defined core areas of the community.
   JT/LU 3.5 Encourage the development or expansion of commercial uses that are compatible with adjacent land uses and respect the existing positive characteristics of the community and its natural environment, and that provide buffering from environmentally sensitive areas.
   JT/LU 3.6 Discourage regional commercial facilities within Joshua Tree. To avoid “big box” commercial developments that are out of character with the rural desert community, establish development standards that restrict the size and scale of retail buildings.
   JT/LU 3.7 Require desert-type vegetative landscaping or xeriscaping for all commercial and industrial areas through the development review process.

Goal JT/LU 4 Establish locational criteria for future development within the plan area to ensure compatibility between uses.

   JT/LU 4.4 Limit “high density” residential development to areas compatible with adjacent land uses and with adequate, convenient commercial, public services and infrastructure.
Industrial land uses shall be located in areas where industrial uses will best serve the needs of the community and will have a minimum adverse effect upon surrounding property with minimal disturbance to the natural environment and the total community.

Goal JT/LU 5. Enhance residential and commercial development by encouraging and accommodating mass transit facilities.

Circulation and Infrastructure

Improvements to the circulation system within the community will need to be compatible with the community’s goal of maintaining the area’s character and scenic and natural resources. (p31)

C. Scenic Routes

Joshua Tree has outstanding desert scenery. The rugged mountains and desert landscape are two examples that characterize these scenic values. Scenic routes play an important role in the preservation and protection of environmental assets and encouraging the growth of tourism – both important aspects of the Joshua Tree community. County Scenic Route designation recognizes the value of protecting scenic resources for future generations and places restrictions on adjacent development including specific sign standards regarding sign placement and dimensions, utility placement, architectural design, grading, landscaping characteristics, and vegetation removal. Joshua Tree contains two County Scenic Routes, SR-62 and Park Boulevard/Quail Springs Road. It is important to maintain the quality of views along these scenic corridors. (p32)

Goal JT/CI 1. Ensure a safe and effective transportation system that provides adequate traffic movement while preserving the desert landscape and rural character.

JT/CI 1.1 Ensure that all new development proposals do not degrade Levels of Service (LOS) on State Routes and Major Arterials below LOS C.

JT/CI 1.2 Establish a circulation system within the plan area that is consistent with adopted land use patterns, provides adequate connections to regional transportation facilities and provides emergency access, traffic and access control, traffic system management and other improvements in keeping with the desert character and scenic sensitivity of the plan area.

JT/CI 1.5 Preserve the status of Twentynine Palms Highway (SR-62) and Park Boulevard/Quail Springs Road as County scenic routes and ensure protection of their scenic values through the following methods:

A. Require compliance with the provisions of the Open Space Overlay; and

B. Support the creation of a Hillside Preservation Ordinance that will include standards for hillside development to regulate densities, address allowable cut and fill heights, soil and slope stability, grading and blending of contours, structural relationships, building foundations, and the like.

JT/CI 1.6 Seek State support and assistance for the designation of Twentynine Palms Highway (SR-62) as an official State Scenic Highway.

JT/CI 1.8 Where feasible, prohibit the subdivision of land smaller than 2 ½ to 5 acres in size where adequate paved access cannot be provided for by private or public means.

Goal JT/CI 2. Ensure safe and efficient non-motorized traffic circulation within the community.

Goal JT/CI 3. Improve safety on Twentynine Palms Highway (SR-62) in Joshua Tree for vehicles, pedestrians, cyclists, the handicapped and others, while avoiding unnecessary interference with through traffic.

Goal JT/CI 4. Promote alternative modes of transportation.

Infrastructure

Goal JT/CI 5. Ensure adequate water sources and associated infrastructure to serve the needs of existing and future water users in the Joshua Tree Community Plan area.

Goal JT/CI 7. Ensure that infrastructure improvements are visually and physically compatible with the natural environment and desert character of the community.

Goal JT/CI 8. Encourage property maintenance and community aesthetics with the promotion of water and soil conservation, recycling and proper waste disposal.

Goal JT/CI 9. Provide for the continued viability and safe operation of the Roy Williams Airport.

Goal JT/CI 10. Improve and support community facilities.

Conservation

Goal JT/CO 1. Encourage conservation and protection of native wildlife and vegetation habitats and soils.

   JT/CO 1.1 Require future land development to be compatible with the existing topography and scenic vistas, and protect the natural vegetation.

   JT/CO 1.2 Require retention of existing native vegetation for new development projects, particularly Joshua trees, Mojave yuccas and creosote rings, and other species protected by the Development Code and other regulations. This can be accomplished by:
   A. Requiring a landscape plan, approved as part of the location and development plan review and approval process for all new development projects.
   B. Requiring the Building Official to make a finding that no other reasonable siting alternatives exist for development of the land prior to removal of a protected plant.
   C. Encourage on-site relocation of Joshua trees and Mojave yuccas. However, if on-site relocation is not feasible require developers to consult a list that will be established and maintained in the County Building and Safety Office of residents willing to adopt and care for relocated trees.
   D. The developer/home builder shall bear the cost of tree or yucca relocation.
   E. Retention and transplantation standards will follow best nursery practices.

   JT/CO 1.3 Require future development to utilize water conservation techniques.

   JT/CO 1.4 Reduce disturbances to fragile desert soils as much as practicable in order to reduce fugitive dust. The County shall consider the following in the development of provisions to limit clearing.
   A. Parcels of one acre or larger shall not be disturbed or cleared of natural vegetation unless for the installation of building pads, driveways, landscaping, agriculture or other reasonable uses associated with the primary use of the land, including fire clearance areas.
   B. Fire abatement or local clean-up efforts shall be accomplished by mowing or means other than land scraping whenever possible to minimize fugitive dust and windblown sand. When de-brushing or blading is considered the most feasible alternative, additional methods shall be required for erosion control.
   C. The County Office of Building and Safety may issue permits for further grading or clearance of vegetation subject to Land Use Compliance review.

Goal JT/CO 2. Preserve wildlife corridors between Bureau of Land Management (BLM) land and Joshua Tree National Park.

   JT/CO 2.1 Maintain wildlife corridors along natural washes and other travel areas within the plan area to facilitate wildlife travel to and from the National Park and BLM lands in north Joshua Tree. Once established, wildlife corridors shall be protected from surrounding development by establishing provisions for their protection. This can be accomplished by:
   A. Requiring an appropriate buffer zone, setbacks, and joint use of drainage easements.
   B. Discouraging fencing and other restraints to wildlife travel.
   C. Encouraging developers to dedicate additional open space lands to link wildlife corridors.
   D. Investigate the official establishment of a wildlife corridor overlay at a local scale, in conjunction with the National Park.
Flood control improvements shall retain the natural character of drainage areas as much as possible.

Goal JT/CO 3. Preserve significant historical and archaeological sites and structures, which contribute to the unique character of the Community Plan area.

Goal JT/CO 4. Encourage utilization of renewable energy resources.

Goal JT/CO 5. Protect and improve the scenic environment adjacent to county designated scenic routes on Twentynine Palms Highway and Quail Springs Road in Joshua Tree.

JT/CO 5.1 Preserve the status of Twentynine Palms Highway (SR-62) and Quail Springs Road as County scenic routes, and ensure protection of their natural features through the following methods:

JT/CO 5.2 Prohibit off-site advertising signs within the scenic corridor.

JT/CO 5.4 Screen all outside storage in designated scenic corridors for locations visible from scenic routes.

Goal JT/CO 6. Provide aesthetically pleasing transitional areas on the borders of the Joshua Tree plan area, particularly along Twentynine Palms Highway.

Goal JT/CO 7. Protect Joshua Tree viewsheds from physical degradation and inappropriate development.

Goal JT/CO 8. Preserve the dark night sky as a natural resource to be enjoyed by residents and visitors to Joshua Tree.

JT/CO 8.2 All outdoor lighting, including street lighting, shall be provided in accordance with the Night Sky Protection Ordinance and shall only be provided as necessary to meet safety standards.

Open Space

Goal JT/OS 1. Develop parks, recreation facilities and a non-motorized trail system to meet the recreational needs of the community.

JT/OS 1.8 Discourage unauthorized motorized use of the trail network by posting signage, providing barriers where appropriate and enforcing violations.

Goal JT/OS 2. Preserve open space lands to ensure that the rural desert character and scenic vistas of the community are maintained.

Goal JT/OS 3. Ensure that off-highway vehicle use within the plan area and in the surrounding region is managed to protect residential uses and environmentally sensitive areas.

Noise — See the Noise Element in the General Plan

Safety

Goal JT/S 1. Provide adequate fire safety measures to protect residents of the plan area.

Goal JT/S 2. Ensure that emergency evacuation routes will adequately evacuate all residents and visitors in the event of a natural disaster.

Goal JT/S 3. Coordinate land use planning efforts with flood control planning and improvement programs.

Economic Development

JT9.1 INTRODUCTION

As has been repeated throughout the various elements included within this community plan, one of the most important goals of the Joshua Tree Community is to enhance the community’s economic and cultural opportunities while maintaining the natural desert surroundings. It will be important to ensure that future development protects and enhances the natural resources, scenic beauty and character in order to continue to appeal to both residents and visitors.
2007 EIR Open Space Background Report scenic definitions

Definition Scenic areas: Areas that provide a vista of undisturbed natural areas. Including a unique or unusual feature that comprises an important or dominant portion of the viewshed, or an area that offers a distant vista that provides relief from less attractive views of nearby features.

5.3.2 SCENIC AREAS
San Bernardino County contains a myriad of scenic resources, which have been recognized by federal, state, and local jurisdictions as worthy of special protection to preserve their aesthetic value. Vast undeveloped areas and undisturbed scenic vistas within the County provide a significant scenic resource as they contrast against the developed urban areas. There are no designated wild and scenic rivers located in San Bernardino County.

5.3.2.1 SCENIC AREAS
Designated federal, state, and local open space and recreational areas offer scenic vistas and views if they are visible and provide a break from urban development. These areas include designated BLM Wilderness Areas.

5.3.2.2 SCENIC HIGHWAYS
Several roadways have been designated as scenic routes to recognize their visual quality in areas through which they pass. The USFS has also designated some portions of Highways 138, 18, and 38 as a Scenic Byway called the “Rim of the World Highway.” The BLM has also designated a number of roadways in remote desert areas as Back Country Byways, a designation which is intended to alert motorists to the scenic quality of these less-traveled routes. The Wild Horse Canyon Back Country Byway was designated as the Nation’s first Byway. Some routes have also been designated as scenic by Caltrans. Other locally designated scenic routes are subject to additional land use and aesthetic controls of the County.

Solar Ordinance passed by the Board of Supervisors and became law in January 2014.

SECTION 1.
(a) The County of San Bernardino desires to protect the character and value of communities and neighborhoods, and the natural and scenic values of the landscape within the County, from increased impacts of new commercial solar energy generation facilities, while providing safe and reliable renewable energy to assist California and its investor-owned utilities in meeting the State’s Renewable Portfolio Standards and its goals for reduction of greenhouse gas emissions.
(b) In protecting natural and scenic values of the landscape, the County recognizes not only the substantial intrinsic value of the desert’s natural and scenic setting, but also the importance of this setting for the quality of life of area residents and the economic value it creates for the area’s tourism industry.
(d) In order to provide reasonable opportunities for commercial solar energy development and simultaneously protect communities, neighborhoods, and the natural and scenic values of the landscape, it is the intent of the County to focus new commercial solar energy development in areas that are both (1) less desirable for the development of communities, neighborhoods and rural residential use and (2) less environmentally sensitive.

SECTION 3
Development Code to read
84.29.035 Required Findings for Approval of a Commercial Solar Energy Facility.
(a) In order to approve a commercial solar energy generation facility, the Planning Commission shall, in addition to making the findings required under Section 85.06.040(a) of the San Bernardino County Development Code, determine that the location of the proposed commercial solar energy facility is
appropriate in relation to the desirability and future development of communities, neighborhoods, and rural residential uses, and will not lead to loss of the scenic desert qualities that are key to maintaining a vibrant desert tourist economy by making each of the findings of fact in subdivision (c).

(19) The proposed commercial solar energy generation facility will avoid modification of scenic natural formations.